### **Econ 340**

Lecture 9 World Trade Arrangements and the WTO

### Outline: World Trade Arrangements and the WTO

- · International Organizations
- · World Trade Organization
  - History, as GATT
  - GATT Rounds WTO Today
- Current Issues
  - Seattle Protests and Beyond
- Doha Round
- Disputes
- Other Issues
- · WTO Critiques

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### International Organizations

- · International Organizations Related to Trade
  - WTO = World Trade Organization
    - Formerly GATT = General Agreement on Tariffs and Trade
    - · More on this below

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### **International Organizations**

- International Organizations Related to Trade
  - OECD = Organization for Economic Cooperation and Development
    - Group of mostly rich countries
      - Collects data
      - Discusses reforms
    - 36 members
      - Including Mexico, Korea, Czech Rep., Poland
      - Most recent: Lithuania, added 5 July 2018
    - Russia is not a member (discussions of that were postponed in 2014)
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### **International Organizations**

- · International Organizations Related to Trade
  - EU = European Union
    - Group of 28 countries, among which there is free flow of
      - Goods
      - Capital
      - Labor (but not yet including Croatia, which joined most recently)
    - · Added 10 countries Jan 1, 2004
    - Added Romania and Bulgaria on Jan 1, 2007
    - Added Croatia July 1, 2013
    - UK voted to leave June 23, 2016 (Brexit)
      - Initiated the process at end of March, 2017
      - That started 2-year period to negotiate terms of "Brexit"
      - Deadline: March 29, 2019, postponed to October 31, 2019
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Note who is missing:

Switzerland

Norway

Former

Yugoslavia except

Slovenia & Croatia

### **International Organizations**

- International Organizations Related to Trade
  - NAFTA = North American Free Trade Agreement
    - Group of 3 countries, US, Canada, Mexico that have
      - Zero tariffs on each other's exports
      - Rules to facilitate investment, intellectual property, etc.
    - · We'll learn more about it later in the course
    - · President Trump has now renegotiated it
      - USMCA: UnitedeState, Mexico, Canada Agreement

### **International Organizations**

- United Nations (UN) Organizations
  - UNCTAD = UN Conference for Trade and Development
    - · Voices views of developing countries
  - ILO = International Labor Organization
    - · Promotes labor standards and rights
    - · Has no authority to limit trade
  - WIPO = World Intellectual Property Organization
    - Promotes use and protection of intellectual property (Copyrights, Trademarks, Patents)
    - · Also has no authority to limit trade

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• Non-governmental Organizations (NGOs)

**International Organizations** 

- Far too many to list here are a few
  - Fraser Institute
  - · Oxfam International
  - Third World Network
  - Worldgrowth.org
- NGOs have been increasingly active in trying to influence trade policies and negotiations

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World Trade Organization: History

- 1930s:
  - Tariffs raised, to high levels
  - 1930 US Smoot-Hawley Tariff Act
    - Raised tariffs on 890 items
    - Prompted retaliation by other countries, who then also raised tariffs

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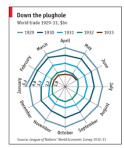
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Hawley

**Smoot** 

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Source: Economist, "The battle of Smoot-Hawley," December 18, 2008.

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### World Trade Organization: History

- Mid-1940s:
  - Created IMF and World Bank at meeting in Bretton Woods, New Hampshire
  - US tried to create ITO = International Trade Organization
  - Interim agreement: GATT = General
     Agreement on Tariffs and Trade
  - When ITO failed to be approved (by US!),
     GATT governed trade policy by default

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### World Trade Organization: History

· What GATT Does

(GATT is still the largest part of WTO)

- Rules for trade policy
- Forum for negotiation
  - Of both trade policies (e.g., tariffs) and rules
  - Major negotiations took place in "Negotiating Rounds"
  - Decisions made at occasional meetings of trade ministers: "Ministerial Meetings"

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### World Trade Organization: Rounds

	Rounds of GATT						
	Multilateral Trade Negotiations						
No.	Years	Name	Accomplishments				
1-5	1947-61		Reduced tariffs				

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### World Trade Organization: Rounds

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8	1986-94	Uruguay	Tariffs, NTBs, Services, Intellectual Property, Textiles, Ag., Dispute Settlement, <b>Created WTO</b>		

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### World Trade Organization: Rounds

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9	2001-15	Doha	FAILED: Doha Development Agenda			

### World Trade Organization: Rounds

- · How negotiations took place
  - Tariffs:
    - In early rounds, tariff cuts were negotiated between "principal supplier" country and "principal demander" country
      - Cuts are extended to all other members (MFN)
      - But large countries dominate this process
    - In recent rounds, negotiations start with a formula for tariff cuts, then negotiate exceptions
    - Swiss Formula: Z = AX/(A+X)
      - » X = initial tariff rate
        - » A = coefficient and maximum tariff rate
      - » Z = resulting lower tariff rate
      - Proposed by Switzerland in Tokyo Round
      - Reduces high tariffs more than low tariffs

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### World Trade Organization: Rounds

- · How negotiations took place
  - Rules:
    - Groups of countries draft changes, then persuade others
    - · Again, large countries dominate

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### World Trade Organization: Rounds

- · Do small and poor countries lose?
  - They <u>need not lose</u>, if they participate in the process
    - They benefit from the "rule of law": Otherwise the large countries would be even more powerful
    - By grouping together, small countries can also exert bargaining power
  - They may well lose if they do not participate: growth of trade may exclude them
    - · Tariffs did not fall on their major exports

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### World Trade Organization: Today

- WTO Today
  - Established Jan 1, 1995
  - Members: 164
    - Most recent: Afghanistan 2016
    - Including:
      - China (as of 2001)
      - Russia (as of 2012)
    - Not including: Iran, Iraq, N. Korea
  - Headquarters: Geneva, Switzerland (also home of ILO, WIPO, and others)

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### World Trade Organization: Today

- WTO's Three Parts
  - 1. GATT (Still exists, as largest part of WTO)
  - 2. GATS = General Agreement on Trade in Services
  - 3. TRIPs Agreement = Trade Related aspects of Intellectual Property Rights

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### World Trade Organization: Today

- WTO's Two Basic Principles
  - 1. MFN = Most Favored Nation
    - Each member country should treat all members as well as it treats its "most favored nation" (i.e., the member that it treats the best)
  - 2. National Treatment
    - Once a product or seller has entered a country, it should be treated the same as products or sellers that originated inside that country

(There are many permitted exceptions to both of these principles)

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### World Trade Organization: Today

- · WTO Decision Making
  - Decisions by consensus: all countries present at ministerial meetings must agree,
    - Alternatively, a certain fraction, 2/3 or 3/4, of all members must agree
  - In practice, large and rich countries dominate this process
    - They first agree among themselves (This originally done in "Green Room", hence "Green Room Group")
    - Then seek consensus based on that
  - Is this "democratic"?
    - Yes: Every country has one vote
    - No: Rich countries dominate decisions in practice

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### **WTO Functions**

· See table in Deardorff

Functional Outline of the World Trade Organization

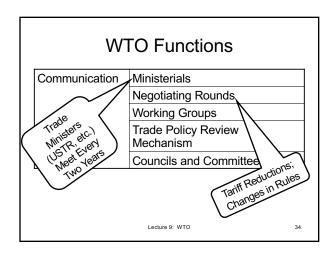
Communication

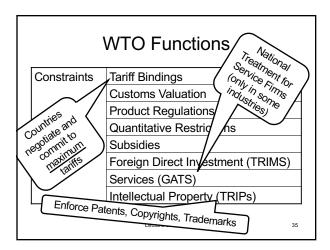
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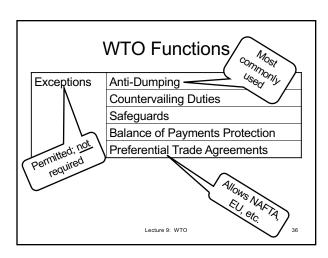
Exceptions

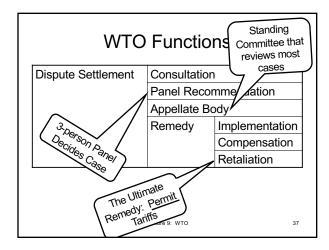
Dispute Settlement

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## WTO Current Issues

- · Seattle Protest and Beyond
  - Seattle Ministerial December 1999
    - Intended to start a new Round
    - Protesters flocked to Seattle, with objections











### WTO Current Issues

- · Seattle Protest and Beyond
  - Seattle Ministerial December 1999
    - Intended to start a new Round
    - Protesters flocked to Seattle, with objections
      - Labor issues
      - Environmental issues
      - Corporate dominance
      - Lack of transparency, democracy
    - · Meeting ended in failure

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#### Current Issues

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### WTO Current Issues

- Doha Round
  - Began at WTO Ministerial at Doha, Qatar, Fall 2001 (after Sep 11)
  - Emphasis on development:

"Doha Development Agenda"

- Major issues to be included
  - US and EU agricultural subsidies and tariffs
  - Developing-country tariffs on manufactures
  - Market access for services into developing countries

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### WTO Current Issues

- · Doha Round
  - Cancún Ministerial Sep 2003: Failed
  - July 2004: framework agreement achieved
  - Hong Kong Ministerial Dec 2005: Agreed, but on little
  - 2006-2015: Talks stumbled along
  - December 2015: Nairobi Ministerial meeting
    - Ended without reaffirming intent to complete the Doha Round
    - Implicitly, that was admission that it had ended in failure Lecture 9: WTO 48


#### WTO Current Issues

- · What happens without Doha?
  - Tariffs may rise because bound tariffs won't fall
  - Bound tariffs are almost twice as high as applied ones
  - Some argue that world trade will fall
    - · Has it happened?
    - Trade stopped growing for a while, then grew again
    - Not clear that tariffs rose (until Trump)

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### WTO Current Issues

- · Other negotiations have been more successful
  - December 2013: Bali Ministerial salvaged a limited agreement, mainly on Trade Facilitation
    - July 2014: Implementation of the "Bali Package" was delayed by objections from the new India Prime Minister Modi
    - November 2014: Modi and Obama met and resolved the disagreement. Bali Package was adopted at WTO.
  - December 2015: Nairobi Ministerial agreed on several commitments, including to
    - Abolish export subsidies on farm exports.
  - December 2017: Buenos Aries Ministerial met but accomplished essentially nothing
    - Was more about friction between US (Trump) & others
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### **WTO Current Issues**

- WTO has also succeeded in negotiating "plurilateral agreements"
  - These are agreements the members can sign or not, and are only binding on those who do
  - Agreements that have been negotiated:
    - Information Technology Agreement (with an update currently being negotiated)
    - Financial Services Agreement
    - Basic Telecommunication Services Agreement
    - Anti-Counterfeiting Trade Agreement

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### WTO Current Issues

- · WTO Disputes
  - There have been 590 disputes brought to the WTO since its creation in 1995 (as of 10/1/19)
  - Some of the more notable are (or were)
    - EU ban on hormone treated beef (ruled by WTO to have no scientific basis)
    - US shrimp-turtle import prohibition (struck down by WTO)

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### WTO Current Issues

- · WTO Disputes
  - More
    - Boeing-Airbus dispute over subsidies by EU and US (WTO ruled that both were using illegal subsidies)
    - Canada and Mexico complaint about US Countryof-Origin Labeling (COOL) law for meats (WTO ruled against US law)

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### WTO Current Issues

- Other WTO Issues
  - Independence
    - US (under Obama) vetoed reappointment of a member of the Appellate Body
    - · He had found against the US in several cases
    - · Others worry that this will undermine the body's
    - independence
    - · This made US look like a bully to others
  - Since then, US under Trump has blocked further appointments (see Schlesinger)
    - · The Appellate Body may soon lack a quorum to make decisions. Lecture 9: WTO

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### **WTO Current Issues**

- Other WTO Issues
  - China's "market economy status" (see Schlesinger)
    - · Because China is currently classed as a nonmarket economy, its prices need not be used in deciding anti-dumping cases
    - This leaves others free to base dumping decisions on prices in other countries, hurting China
    - China is arguing for market economy status, and the issue is likely to be addressed soon by the Appellate Body

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### WTO Critiques

- Trump
  - Oct 25, 2017, on Fox interview with Lou Dobbs:
    - "The WTO, World Trade Organization, was set up for the benefit for everybody but us."
    - "we lose the lawsuits, almost all of the lawsuits ... within the WTO"
  - In fact, like other countries, US
  - · Wins most of the cases it brings
  - Loses most the cases brought against it
  - Since 1995, in all cases complainant has won 90%
    - As complainant, US has won 91%
    - · As respondent, US has lost 89%
  - But...Trump may be closer to right if we've been respondent much more than complainant

### **WTO Critiques**

- Trump
  - Oct 30, 2018, FT:
    - Donald Trump threatens to pull US out of the
    - "If they don't shape up, I would withdraw from the WTO," Mr Trump said in an interview.

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### WTO Critiques

- Rodrik
  - WTO extended GATT into "inside the border" policies that countries resist
  - It is not well suited to dealing with countries that are very different (China)
  - US would have had a hard time developing under WTO rules
  - WTO has been unable to adapt to change, and instead the Appellate Body has made new law

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### WTO Critiques

- The future of WTO?
  - May slip into irrelevance as US and others ignore its rules
  - Or maybe these issues will prompt it to restructure itself to work better

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### **Next Time**

- Migration
  - Causes
  - Effects
  - Policies